

TRANSITIONAL POLICIES TO ASSIST THE POOR DURING IFSS REFORM

Marianne Fay and Caterina Ruggeri Laderchi The World Bank



- Structure of the paper
- Scope of the paper
- Main messages
- Full paper is available at <u>https://www.g20.org/official_resources/library</u>



Structure of the paper

- Executive summary
- Introduction
- The rationale for focusing on transitional measures
- Addressing the social impact of reforming fossil fuel subsidies
- Key issues in the design of transitional measures
- Factors affecting countries' ability to implement transitional measures
- Conclusions: the relative costs and benefits of various measures
- References
- Annex 1: Country-level estimates of the incidence of various types of fossil fuel subsidies
- Annex 2: Additional references



Scope of the paper

- Focus of the paper is on assisting the poor while "phasing out inefficient fossil fuel subsidies that encourage wasteful consumption"
 - For simplicity we refer to FFS reform
 - Focus is on how to assist the poor if countries voluntarily choose to undertake FFS reform
 - The rationale for assisting the poor is briefly discussed in the second section of the paper
 - Discussion of how to assist the poor does not extend to increasing access to sustainable energy sources for the poor
 - Energy efficiency was excluded by the TORs



Main messages [1]

- There are no universal recommendations on how best to protect basic energy service consumption by the poor
 - Country context influences the feasibility, effectiveness and relative costs and benefits of different measures
- Reforming FFS offers an opportunity for strengthening the social protection system
 - Avoiding duplications
 - Relying on and strengthening existing systems
- On balance a gradual approach seems preferable:
 - Also non-gradual approaches require time for planning and communication
 - A decision on pace needs to reflect the price-gap to bridge, fiscal resources etc.



Main messages [2]

- Broadly speaking countries can follow two main strategies:
 - Targeting existing subsidies
 - □ Advantage of being able to rely on existing systems
 - □ Application to liquid fossil fuels can be problematic
 - Introducing or strengthening other forms of support for the livelihoods of the poor – in cash or in kind
 - $\hfill\square$ In cash transfers seen as theoretically superior
 - BUT concerns on implementation capacity, and fraud and corruption
 - ➔ Low income countries are building the physical and technical infrastructure to deliver modern social assistance programs lessening these concerns



Main messages [3]

- Evidence reviewed suggests that:
 - Carefully designed cash transfers are likely to be the best transitional measure, if they have appropriate coverage
 - Complementary measures might be required to foster income growth in low-income communities and address potential broader impacts of FFS reform
 - Increasing social service provision or introducing offsetting measures in the tax system or in the pricing of public services can prove valuable alternatives
 - Efforts to rationalize existing subsidies might be easier to implement, but likely to offer at best a temporary solution given the disincentives they can generate for liquid fuels



Main messages [4]

- Key factors influencing the success of these transitional policies include:
 - Availability of data for designing and monitoring the policy response
 - Institutional coordination as these measures typically involve different stakeholders within government
 - A consultation and communication strategy involving different institutional stakeholders and the public
 - External support can also play a role, particularly in terms of sharing global knowledge and learning



Thank you!

